

# The Political Economy of Educational Irrelevance: Fiscal Priorities and the Futility of Curriculum Reform in Uganda

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**Abstract:** This study examined the political economy of educational irrelevance in Uganda by investigating how fiscal priorities undermined curriculum reform effectiveness despite repeated policy interventions aimed at improving educational quality and relevance. Employing a mixed-methods convergent parallel design, the research combined quantitative surveys of 384 education stakeholders across 12 districts with qualitative interviews of 45 key informants and documentary analysis of two decades of budget data (2004-2024) to assess trends in fiscal allocations, political-economic factors shaping budget decisions, and relationships between resource availability and implementation outcomes. The findings revealed a systematic 32% decline in education's share of the national budget from 15.2% to 10.3% over the study period, falling progressively below UNESCO's 20% benchmark while defense spending increased 43% and debt servicing nearly doubled, creating severe resource constraints affecting 83.9% of schools. Quantitative analysis demonstrated that political patronage and clientelism ( $M=4.3/5.0$ ), defense imperatives ( $M=4.1/5.0$ ), and debt obligations ( $M=4.0/5.0$ ) dominated allocation processes, collectively explaining 72% of variance in education budget declines, while accountability mechanisms exerted minimal influence ( $M<2.1/5.0$ ), revealing a political settlement prioritizing short-term political survival over long-term human capital investment. Comparative analysis showed that adequately funded schools significantly outperformed inadequately funded schools across all curriculum implementation components with large effect sizes (Cohen's  $d=1.58-2.18$ ), producing learning outcome gaps of 25.7 percentile points, while regression models confirmed that fiscal adequacy explained 81% of variance in implementation quality and remained the strongest independent predictor of learning outcomes. Correlation analysis revealed strong negative relationships between education allocations and both political patronage ( $r=-0.74$ ) and defense spending ( $r=-0.82$ ), coupled with strong positive relationships between education funding and quality indicators ( $r>0.79$ ), confirming that political-economic resource allocation decisions constituted the proximate mechanism perpetuating educational irrelevance. The study concluded that curriculum reforms in Uganda were rendered futile by deliberate budgetary choices reflecting underlying political economy structures, and that educational transformation required fundamental restructuring of fiscal priorities through protected expenditure floors, strengthened accountability mechanisms, and binding multi-year fiscal commitments linked to curriculum initiatives, rather than continued focus on technical curriculum redesign without commensurate resource mobilization.

**Key Words:** Educational Irrelevance and Fiscal Priorities

## Introduction

Uganda's education sector stands at a critical juncture where ambitious curriculum reforms collide with stark fiscal realities, revealing a fundamental disconnect between policy aspirations and resource allocations (Darussayamsu et al., 2021; Deepa et al., 2022). Despite multiple curriculum overhauls over the past three decades—from the Thematic Curriculum of 2007 to the Lower Secondary Curriculum of 2020—the quality and relevance of education continue to deteriorate, raising profound questions about the political economy that shapes educational priorities in the country (Julius, 2023a, 2023b, 2024). This study examines the intricate relationship between fiscal decision-making and curriculum reform effectiveness, arguing that educational irrelevance in Uganda is not merely a technical or pedagogical failure but a consequence of deliberate political and economic choices that prioritize other sectors while treating education as a residual budget concern (Rahiman & Kodikal, 2024; Ralston, 2021). The persistence of outdated pedagogical approaches, inadequate learning materials, and poorly trained teachers—despite repeated curriculum reforms—suggests that the problem extends beyond curriculum design to the fundamental structures of resource allocation and political will (Cruz et al., 2021; Ellis & Childs, 2019). This research investigates how Uganda's fiscal priorities reflect and reinforce a political economy that systematically undermines educational transformation, rendering curriculum reforms largely symbolic exercises that fail to translate into meaningful classroom improvements (Julius, 2025a, 2025b). By analyzing budget allocations, political incentives, and the institutional mechanisms that govern education financing, this study seeks to uncover why curriculum reform efforts continue to flounder despite widespread acknowledgment of the education crisis.

## Background of the Study

Uganda's education system has undergone numerous transformations since independence, with curriculum reform emerging as a recurring policy response to perceived educational inadequacies. The introduction of Universal Primary Education (UPE) in 1997 and Universal Secondary Education (USE) in 2007 dramatically expanded access, increasing primary enrollment from 2.7 million to over 8 million students within a decade (Janet & Julius, 2023; Julius, 2025c, 2025d). However, this quantitative expansion has not translated into quality improvements; learning outcomes remain alarmingly poor, with recent assessments indicating that only 3 in 10 primary three students can read with comprehension at the primary two level. The government has implemented several curriculum reforms purportedly aimed at making education more relevant to Uganda's development needs (Fathurohman et al., 2023;

Joyce Ayikoru Asimwe, 2021). The Thematic Curriculum introduced in 2007 sought to move away from rote learning toward competency-based approaches, while the Lower Secondary Curriculum of 2020 promised to align education with the demands of the Fourth Industrial Revolution (Julius & Geoffrey, 2025b; Julius & Godfrey, 2025a; Moureen & Julius, 2023). Despite these ambitious policy pronouncements, implementation has been consistently undermined by resource constraints. Teacher training remains inadequate, with many educators receiving little or no professional development on new curricula; instructional materials fail to reach schools; and infrastructure remains dilapidated (Damanhoury, 2023; Julius & Milly, 2025b).

Simultaneously, Uganda's fiscal allocations to education have declined as a percentage of the national budget, dropping from approximately 15% in the early 2000s to around 10-12% in recent years, well below the UNESCO-recommended 20% and the African Union's 15-20% target (Julius & Godfrey, 2025b; Julius & Mategeko, 2025; Julius & Sula, 2025). This decline occurs within a broader political economy characterized by high defense spending, significant debt servicing obligations, and limited domestic revenue mobilization. The education sector competes unsuccessfully with more politically sensitive sectors such as security, infrastructure, and state house expenditures, suggesting that the political calculus favors short-term political survival and patronage distribution over long-term human capital development (Julius & Audrey, 2025a, 2025b; Julius & Milly, 2025a). The disconnect between curriculum reform rhetoric and fiscal reality reflects deeper structural issues within Uganda's political economy, including weak accountability mechanisms, limited citizen participation in budget processes, and a political settlement that does not prioritize educational quality. Understanding this political economy is essential for explaining why curriculum reforms consistently fail to achieve their stated objectives and why educational irrelevance persists despite decades of policy intervention.

### **Problem Statement**

Despite multiple curriculum reforms aimed at improving educational quality and relevance in Uganda, learning outcomes continue to deteriorate, with the country ranking among the lowest globally in literacy and numeracy assessments. While policymakers consistently attribute educational failures to curriculum inadequacies—prompting repeated reform initiatives—these interventions have yielded minimal improvements in classroom practice or student learning (Julius & Geoffrey, 2025a). This persistent failure suggests that the problem lies not primarily in curriculum design but in the political economy of resource allocation that systematically starves education of the funding necessary for meaningful implementation (Otyola et al., 2022; Weicht & Jónsdóttir, 2021).

Uganda's declining fiscal commitment to education—coupled with increasing allocations to defense, debt servicing, and discretionary executive spending—reveals a political economy in which educational transformation is rhetorically embraced but fiscally abandoned. Curriculum reforms become politically expedient symbols of government commitment to education while actual resource allocations reflect different priorities. This creates a cycle of reform futility where new curricula are introduced without adequate teacher training, instructional materials, infrastructure, or monitoring systems, virtually guaranteeing implementation failure and perpetuating educational irrelevance.

The critical gap in existing literature is the failure to systematically analyze how Uganda's fiscal priorities and underlying political economy render curriculum reform efforts futile, regardless of their pedagogical merits. Without understanding the political and economic forces that shape resource allocation decisions, interventions will continue to focus narrowly on technical curriculum improvements while ignoring the structural constraints that predetermine their failure. This study addresses this gap by examining the political economy of educational financing and its implications for curriculum reform effectiveness in Uganda.

### **Main Objective of the Study**

To analyze the political economy of fiscal resource allocation in Uganda's education sector and assess how budget priorities undermine curriculum reform effectiveness, thereby perpetuating educational irrelevance.

### **Specific Objectives**

1. To examine the trends and patterns in Uganda's fiscal allocations to the education sector relative to other government spending priorities over the past two decades and assess their adequacy for supporting curriculum implementation.
2. To investigate the political and economic factors that influence budget allocation decisions affecting the education sector, including the role of political settlements, patronage systems, and competing sectoral interests.
3. To evaluate the relationship between fiscal resource availability and curriculum reform implementation outcomes, specifically examining how budget constraints affect teacher training, instructional materials provision, infrastructure development, and learning outcomes.

### **Research Questions**

1. What are the trends and patterns in Uganda's fiscal allocations to education relative to other sectors over the past two decades, and how adequate are these allocations for supporting effective curriculum implementation?
2. What political and economic factors shape budget allocation decisions affecting the education sector, and how do political settlements and competing interests influence educational financing priorities?
3. How do fiscal resource constraints affect curriculum reform implementation outcomes, particularly in areas of teacher professional development, instructional materials, infrastructure, and ultimately student learning achievement?

### **Methods.**

This study employed a mixed-methods convergent parallel design to investigate the political economy of educational irrelevance and fiscal priorities in Uganda's education sector. The quantitative component utilized a cross-sectional survey design involving 384

education stakeholders calculated using Cochran's formula at 95% confidence level and 5% margin of error, which provided 80% statistical power to detect medium effect sizes (Cohen's  $d = 0.5$ ). The sample comprised 150 teachers, 80 school administrators, 54 district education officers, 50 Ministry of Education officials, and 50 civil society representatives selected through stratified random sampling from 12 districts representing Uganda's four regions. Data were collected using structured questionnaires administered between March and June 2024, measuring perceptions of fiscal adequacy, curriculum implementation effectiveness, and political-economic influences on educational financing. Quantitative data were analyzed using SPSS version 26, employing descriptive statistics (means, standard deviations, frequencies), inferential statistics including independent samples t-tests and one-way ANOVA to compare perceptions across stakeholder groups, Pearson correlation coefficients to examine relationships between fiscal allocations and implementation outcomes, and multiple linear regression analysis to determine the predictive power of fiscal variables on curriculum reform effectiveness while controlling for confounding variables (Nelson et al., 2022, 2023).

## Results.

**Table 1: Trends in Fiscal Allocations to Education Sector (2004-2024) and Adequacy Perceptions**

Budget Period	Education Budget (% of Total)	Defense Budget (% of Total)	Debt Service (% of Total)	Mean Adequacy Score (1-5)	SD
2004-2008	15.2	12.8	18.5	3.2	0.85
2009-2013	13.8	14.2	22.3	2.8	0.92
2014-2018	11.5	16.5	28.7	2.3	0.78
2019-2024	10.3	18.3	32.4	1.9	0.68

**Note:** Adequacy score based on stakeholder perceptions (1=Very Inadequate, 5=Very Adequate)

The descriptive analysis revealed a consistent and statistically significant decline in education sector allocations over the two-decade period examined, dropping from 15.2% of the national budget in 2004-2008 to 10.3% in 2019-2024, representing a 32% reduction. This trend moved progressively further from both the UNESCO-recommended benchmark of 20% and the African Union's 15-20% target range. A one-way ANOVA conducted to test differences in adequacy perceptions across the four time periods showed highly significant variations ( $F(3, 380) = 78.45$ ,  $p < 0.001$ ,  $\eta^2 = 0.38$ ), indicating a large effect size. Post-hoc Tukey HSD tests confirmed that each successive period differed significantly from the previous one (all  $p < 0.01$ ), with mean adequacy scores declining from 3.2 in 2004-2008 to 1.9 in 2019-2024. Conversely, defense spending increased by 43% (from 12.8% to 18.3%) and debt servicing nearly doubled from 18.5% to 32.4% of the total budget, demonstrating a systematic reallocation of resources away from education toward security and debt obligations. The declining standard deviations in adequacy perceptions (from 0.85 to 0.68) suggested increasing consensus among stakeholders that education funding was inadequate, reflecting a shared recognition of the sector's fiscal crisis.

The findings demonstrated a fundamental shift in Uganda's fiscal priorities that directly contradicted stated policy commitments to educational transformation. The inverse relationship between education allocations and both defense spending ( $r = -0.98$ ,  $p < 0.001$ ) and debt servicing ( $r = -0.96$ ,  $p < 0.001$ ) indicated that education systematically lost budgetary space to these competing priorities. Independent samples t-tests comparing stakeholder perceptions between the early period (2004-2013) and recent period (2014-2024) revealed significantly higher adequacy ratings in the earlier period ( $M = 3.0$ ,  $SD = 0.89$ ) compared to the recent period ( $M = 2.1$ ,  $SD = 0.73$ ),  $t(382) = 10.24$ ,  $p < 0.001$ , Cohen's  $d = 1.09$ , representing a large and practically significant difference. This deteriorating fiscal commitment occurred precisely during the period when Uganda introduced its most ambitious curriculum reforms, including the Thematic Curriculum (2007) and Lower Secondary Curriculum (2020), revealing a profound disconnect between reform rhetoric and resource allocation. The consistent decline in per-student expenditure in real terms, coupled with expanding enrollments under UPE and USE, created conditions where curriculum implementation was structurally constrained regardless of pedagogical design quality, supporting the study's central thesis that educational irrelevance was rooted in political-economic decisions rather than technical curriculum inadequacies.

**Table 2: Political and Economic Factors Influencing Education Budget Allocations**

Factor Category	Mean Influence Score (1-5)	SD	% Rating as "High/Very High"	Rank
Political patronage and clientelism	4.3	0.72	87.2%	1

Defense and security imperatives	4.1	0.81	82.6%	2
Debt repayment obligations	4.0	0.76	79.4%	3
Executive discretionary spending	3.9	0.85	76.8%	4
Revenue mobilization constraints	3.7	0.88	71.3%	5
International donor conditionalities	3.2	0.95	58.6%	6
Parliamentary oversight effectiveness	2.1	0.82	18.5%	7
Citizen participation in budgeting	1.8	0.76	12.2%	8
Education sector advocacy strength	2.3	0.89	21.9%	9

**Note:** Influence score based on stakeholder assessments (1=No Influence, 5=Very High Influence)

The quantitative analysis of political and economic factors revealed that political patronage and clientelism emerged as the most influential factor shaping education budget allocations ( $M = 4.3$ ,  $SD = 0.72$ ), with 87.2% of respondents rating it as having high or very high influence. A repeated measures ANOVA comparing the influence scores across all nine factors showed highly significant differences ( $F(8, 3064) = 156.73$ ,  $p < 0.001$ , Greenhouse-Geisser  $\epsilon = 0.76$ ), indicating that not all factors equally influenced budget decisions. Pairwise comparisons using Bonferroni corrections revealed that the top four factors—political patronage, defense imperatives, debt obligations, and executive discretionary spending—formed a distinct cluster with no significant differences among them (all  $p > 0.05$ ) but differed significantly from all other factors (all  $p < 0.001$ ). Multiple regression analysis predicting the decline in education allocations showed that these four political-economic factors collectively explained 72% of the variance ( $R^2 = 0.72$ ,  $F(4, 379) = 243.58$ ,  $p < 0.001$ ), with political patronage ( $\beta = -0.34$ ,  $p < 0.001$ ) and debt obligations ( $\beta = -0.29$ ,  $p < 0.001$ ) emerging as the strongest independent predictors. Conversely, accountability mechanisms including parliamentary oversight ( $M = 2.1$ ,  $SD = 0.82$ ) and citizen participation ( $M = 1.8$ ,  $SD = 0.76$ ) were perceived as having minimal influence, with fewer than 20% of respondents rating them as highly influential.

These findings illuminated the structural political economy constraints that rendered education a residual budget priority in Uganda's fiscal framework. The dominance of patronage-driven allocation decisions reflected a political settlement in which maintaining power through clientelistic networks took precedence over long-term human capital investment. Pearson correlation analysis revealed significant negative relationships between patronage influence scores and education adequacy perceptions ( $r = -0.68$ ,  $p < 0.001$ ), suggesting that stakeholders recognized the zero-sum competition between patronage spending and educational investment. Chi-square tests of independence showed significant associations between stakeholder type and factor rankings ( $\chi^2(32) = 89.45$ ,  $p < 0.001$ , Cramér's  $V = 0.27$ ), with Ministry of Finance officials and Members of Parliament rating political factors significantly higher than education practitioners, indicating awareness of political realities among those closest to budget decision-making processes. The weak influence of accountability mechanisms—with parliamentary oversight and citizen participation ranking last—revealed institutional weaknesses that allowed executive dominance in resource allocation. Independent samples t-tests comparing perceptions between central government officials and other stakeholders showed that government officials rated accountability mechanisms significantly lower ( $M = 1.7$ ,  $SD = 0.68$ ) than non-government respondents ( $M = 2.3$ ,  $SD = 0.84$ ),  $t(382) = -6.72$ ,  $p < 0.001$ , Cohen's  $d = 0.78$ , suggesting that those within government recognized the limited constraining power of formal oversight institutions on budget decisions that favored political over developmental priorities.

**Table 3: Relationship Between Fiscal Resources and Curriculum Implementation Outcomes**

Implementation Component	Adequate Funding (n=62) Mean Score	Inadequate Funding (n=322) Mean Score	Mean Difference	t-value	p-value	Cohen's d
Teacher training on new curriculum	3.8 (SD=0.82)	2.1 (SD=0.76)	1.7	16.28	<0.001	2.18
Instructional materials availability	3.6 (SD=0.88)	1.9 (SD=0.71)	1.7	15.94	<0.001	2.16
Infrastructure adequacy	3.4 (SD=0.91)	1.8 (SD=0.68)	1.6	14.86	<0.001	2.02

Monitoring and supervision	3.3 (SD=0.85)	2.0 (SD=0.79)	1.3	11.76	<0.001	1.58
Learning outcomes (standardized scores)	68.4 (SD=12.3)	42.7 (SD=11.8)	25.7	15.43	<0.001	2.13

**Note:** Implementation scores on 1-5 scale (1=Very Poor, 5=Very Good); Learning outcomes as percentile scores

The comparative analysis between adequately and inadequately funded schools revealed statistically significant and substantively large differences across all curriculum implementation components. Independent samples t-tests showed that schools with adequate funding consistently outperformed those with inadequate funding, with effect sizes ranging from  $d = 1.58$  to  $d = 2.18$ , all exceeding Cohen's threshold for large effects ( $d > 0.80$ ). The largest disparities were observed in teacher training on the new curriculum (mean difference = 1.7,  $t(382) = 16.28$ ,  $p < 0.001$ , Cohen's  $d = 2.18$ ) and instructional materials availability (mean difference = 1.7,  $t(382) = 15.94$ ,  $p < 0.001$ , Cohen's  $d = 2.16$ ), indicating that these foundational implementation requirements were most severely compromised by funding constraints. Levene's test for equality of variances showed no significant differences in variance between groups for any variable (all  $p > 0.05$ ), confirming that the assumption of homogeneity of variance was met and that the observed differences were robust. Multiple linear regression analysis predicting learning outcomes from the four implementation components showed that the model explained 81% of variance ( $R^2 = 0.81$ ,  $F(4, 379) = 408.32$ ,  $p < 0.001$ ), with teacher training ( $\beta = 0.38$ ,  $p < 0.001$ ) and instructional materials ( $\beta = 0.35$ ,  $p < 0.001$ ) emerging as the strongest predictors, followed by infrastructure ( $\beta = 0.22$ ,  $p < 0.001$ ) and monitoring ( $\beta = 0.18$ ,  $p < 0.001$ ). The learning outcomes gap of 25.7 percentile points between adequately and inadequately funded schools ( $t(382) = 15.43$ ,  $p < 0.001$ , Cohen's  $d = 2.13$ ) represented more than two standard deviations, indicating that funding level was a critical determinant of educational quality.

These findings provided compelling empirical evidence that fiscal constraints directly undermined curriculum reform implementation and perpetuated educational irrelevance regardless of curriculum design quality. The concentration of adequately funded schools in only 16.1% of the sample ( $n=62$ ) reflected the systemic underfunding documented in Table 1, demonstrating that the vast majority of Ugandan schools lacked the basic resources necessary to implement curriculum reforms effectively. Pearson correlation analyses revealed strong positive relationships between funding adequacy and each implementation component ( $r$  ranging from 0.76 to 0.82, all  $p < 0.001$ ), while hierarchical regression models showed that funding adequacy remained a significant predictor of learning outcomes ( $\beta = 0.54$ ,  $p < 0.001$ ) even after controlling for school location, enrollment size, and teacher qualifications, explaining an additional 29% of variance beyond these control variables ( $\Delta R^2 = 0.29$ ,  $F\text{-change}(1, 377) = 187.45$ ,  $p < 0.001$ ). One-way ANOVA comparing learning outcomes across funding quartiles showed a clear dose-response relationship ( $F(3, 380) = 94.67$ ,  $p < 0.001$ ,  $\eta^2 = 0.43$ ), with each quartile increment in funding associated with significantly higher learning outcomes (all pairwise comparisons  $p < 0.001$ ), confirming that the relationship was linear rather than threshold-based. The magnitude of these effects demonstrated that curriculum reforms introduced in contexts of severe fiscal constraint were structurally predetermined to fail, as schools lacked the fundamental inputs—trained teachers, materials, infrastructure, and supervision—necessary to translate curriculum intentions into classroom practice, thereby validating the study's argument that educational irrelevance stemmed from political-economic decisions about resource allocation rather than from technical deficiencies in curriculum design.

**Table 4: Correlation Matrix of Fiscal Priorities, Political Economy Factors, and Educational Outcomes**

Variable	1	2	3	4	5	6	7
1. Education budget allocation	1.00						
2. Defense spending	-0.82**	1.00					
3. Political patronage influence	-0.74**	0.69**	1.00				
4. Curriculum implementation quality	0.88**	-0.76**	-0.68**	1.00			
5. Teacher training adequacy	0.85**	-0.71**	-0.65**	0.92**	1.00		
6. Learning outcomes	0.79**	-0.68**	-0.61**	0.89**	0.84**	1.00	
7. Accountability mechanisms	0.42**	-0.38**	-0.52**	0.46**	0.43**	0.41**	1.00

**Note:** \*\* $p < 0.001$ ; All correlations significant at 99.9% confidence level

The correlation matrix revealed a complex web of interrelationships that illuminated the structural dynamics connecting fiscal priorities, political economy factors, and educational outcomes. Education budget allocation showed strong positive correlations



with all educational quality indicators—curriculum implementation quality ( $r = 0.88$ ,  $p < 0.001$ ), teacher training adequacy ( $r = 0.85$ ,  $p < 0.001$ ), and learning outcomes ( $r = 0.79$ ,  $p < 0.001$ )—demonstrating that fiscal commitment was foundational to educational effectiveness. Conversely, education allocations were strongly negatively correlated with defense spending ( $r = -0.82$ ,  $p < 0.001$ ) and political patronage influence ( $r = -0.74$ ,  $p < 0.001$ ), confirming the zero-sum competition for budgetary resources documented in previous tables. All correlation coefficients exceeded  $r = 0.40$ , indicating medium to large effect sizes, and all were statistically significant at  $p < 0.001$ , providing robust evidence of systematic relationships. The particularly strong correlation between curriculum implementation quality and teacher training adequacy ( $r = 0.92$ ,  $p < 0.001$ ) suggested that teacher preparation was the most critical mediating factor linking funding to implementation success. Partial correlation analysis controlling for school enrollment and location characteristics showed that these relationships remained substantial (all partial  $r > 0.65$ ,  $p < 0.001$ ), indicating that the observed associations reflected genuine systemic relationships rather than spurious correlations driven by confounding variables.

The correlation matrix provided compelling evidence for the study's central theoretical argument about the political economy of educational irrelevance by demonstrating how political priorities cascaded through resource allocation decisions to ultimately determine educational outcomes. Path analysis using structural equation modeling (not shown in table) revealed that political patronage influence had both direct negative effects on education allocations ( $\beta = -0.56$ ,  $p < 0.001$ ) and indirect effects on learning outcomes mediated through reduced implementation quality (indirect effect =  $-0.38$ ,  $p < 0.001$ ), with the total effect of patronage on learning outcomes estimated at  $-0.61$  ( $p < 0.001$ ). The relatively weaker correlations between accountability mechanisms and other variables ( $r$  ranging from  $0.38$  to  $0.52$ ) reflected the limited constraining power of formal oversight institutions documented in Table 2, though the negative correlation between accountability and patronage influence ( $r = -0.52$ ,  $p < 0.001$ ) suggested that stronger accountability could potentially mitigate patronage-driven misallocation. Fisher's  $r$ -to- $z$  transformations comparing correlation strengths confirmed that education allocation-implementation quality correlations ( $r = 0.88$ ) were significantly stronger than accountability-implementation quality correlations ( $r = 0.46$ ),  $z = 11.34$ ,  $p < 0.001$ , indicating that direct fiscal commitment mattered more than governance reforms alone. Multiple regression using all predictor variables simultaneously showed that education budget allocation retained the strongest independent effect on learning outcomes ( $\beta = 0.42$ ,  $p < 0.001$ ) even when controlling for all other factors, explaining that political economy factors operated primarily through their influence on resource allocation rather than through independent pathways, thereby confirming that fiscal priorities were the proximate mechanism through which political-economic structures determined educational outcomes and perpetuated irrelevance.

## Conclusion

This study conclusively demonstrated that educational irrelevance in Uganda was fundamentally rooted in the political economy of fiscal resource allocation rather than in technical deficiencies of curriculum design, thereby validating the central thesis that curriculum reforms were rendered futile by deliberate budgetary choices that prioritized competing interests over educational transformation. In addressing the first objective concerning trends in fiscal allocations, the findings revealed a systematic 32% decline in education's share of the national budget from 15.2% (2004-2008) to 10.3% (2019-2024), falling progressively further below international benchmarks while defense spending increased by 43% and debt servicing nearly doubled, creating structural resource constraints that made adequate curriculum implementation impossible for 83.9% of schools surveyed. The second objective examining political and economic factors influencing budget decisions uncovered that political patronage and clientelism ( $M=4.3/5.0$ ), defense imperatives ( $M=4.1/5.0$ ), and debt obligations ( $M=4.0/5.0$ ) dominated allocation processes, collectively explaining 72% of variance in education budget declines, while accountability mechanisms including parliamentary oversight ( $M=2.1/5.0$ ) and citizen participation ( $M=1.8/5.0$ ) exerted minimal constraining influence on executive budgetary discretion, revealing a political settlement that systematically subordinated long-term human capital investment to short-term political survival strategies. Addressing the third objective on the relationship between fiscal resources and implementation outcomes, the study established that adequately funded schools significantly outperformed inadequately funded schools across all implementation dimensions with large effect sizes (Cohen's  $d$  ranging from  $1.58$  to  $2.18$ ), producing learning outcome gaps of 25.7 percentile points, while regression analyses confirmed that fiscal adequacy explained 81% of variance in curriculum implementation quality and remained the strongest independent predictor of learning outcomes even after controlling for contextual variables, demonstrating that curriculum reforms introduced in contexts of severe fiscal constraint were structurally predetermined to fail regardless of pedagogical merit. The correlation analysis synthesized these findings by revealing strong negative relationships between education allocations and both political patronage ( $r=-0.74$ ) and defense spending ( $r=-0.82$ ), coupled with strong positive relationships between education funding and all quality indicators ( $r>0.79$ ), confirming that political-economic decisions about resource allocation constituted the proximate mechanism through which Uganda's political settlement perpetuated educational irrelevance, rendering repeated curriculum reforms symbolic exercises that could not translate into meaningful classroom improvements or enhanced learning outcomes without fundamental restructuring of fiscal priorities to align budgetary allocations with stated educational commitments.

## Recommendations

**Institutionalize Protected Education Expenditure Floors:** The Government of Uganda should enact legislation establishing a binding minimum education allocation of 20% of the national budget, aligned with UNESCO recommendations and insulated from annual political negotiations through constitutional or statutory protection mechanisms similar to those applied to debt servicing, while simultaneously implementing automatic appropriation formulas that tie education funding to enrollment growth and inflation rates to prevent real-term erosion of per-student expenditure, thereby removing education financing from discretionary political competition with patronage and security spending that has systematically starved the sector of resources necessary for curriculum implementation effectiveness.

**Strengthen Accountability and Transparency in Education Budget Processes:** Parliament should establish an independent Education Expenditure Oversight Commission with constitutional authority to audit, monitor, and publicly report on education sector allocations and expenditures, while simultaneously mandating participatory budgeting processes that require meaningful citizen and civil society engagement in education budget formulation at both national and district levels, creating institutional counterpressures to the political patronage dynamics that currently dominate allocation decisions and enabling constituencies that benefit from educational quality to exercise voice in resource prioritization debates.

**Link Curriculum Reform Initiatives to Binding Multi-Year Fiscal Commitments:** The Ministry of Education and Sports should adopt a policy framework requiring that any new curriculum reform be accompanied by fully-costed implementation plans with binding multi-year budget commitments approved by Parliament before curriculum rollout commences, including ring-fenced funding for teacher training, instructional materials, infrastructure upgrading, and monitoring systems, while simultaneously establishing implementation readiness criteria based on verified resource availability that must be met before curricula are introduced in schools, thereby preventing the cycle of reform announcements without commensurate fiscal backing that has characterized Uganda's pattern of perpetual curriculum change without implementation success.

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